

LEGISLATIVE

BULLETIN

FEBRUARY 2026

EXECUTIVE SUMMARY

In February 2026, the National Assembly and Senate of Kenya engaged in numerous legislative activities, addressing various pressing national issues. In this write-up, we present some of the arising issues that may relate to socio-economic and legal aspects of an organisation.

Key Legislative Developments:

1. **Papers and Agreements (sector-specific, international and intergovernmental factors):**

- Several legal notices were tabled, including regulations on military veterans, public finance management for wildlife conservation, energy (biofuels), tax exemptions for research institutions, among others.
- Defence cooperation agreements between Kenya and China, Czech Republic, Ethiopia, and Zimbabwe, which projects the government's intention to enhance regional and international security collaboration.

2. **Budget and Financial Management (public expenditure, revenue allocation and financial accountability):**

- The 2026 Budget Policy Statement and accompanying documents were laid out, focusing on the medium-term debt strategy and revenue allocation across national and county governments.
- Reports on the 2026 Medium-Term Debt Management Strategy were actively considered.

3. **Bills and Legislative Actions (sector-specific legal reforms, and enhancing public policy):**

- The National Assembly saw the introduction and first reading of bills concerning sexual offences, media regulation, and national infrastructure funding.
- The Senate discussed bills on public service internships and basic education amendments.

4. **Petitions and Public Concerns (calls on policy reforms, and socio-economic issues):**

- Petitions were received regarding non-payment of retirement benefits to teachers and issues surrounding illicit alcoholic brews.
- Concerns were raised about the recruitment of Kenyans into the Russian military and the provision of emergency treatment under the Social Health Authority.

5. **Motions (oversight and accountability):**

- A motion was passed to regulate TikTok in Kenya.
- Discussions on drought conditions in Northern Kenya led to adjournment motions.
- A motion was proposed for developing policies on avocado waste management.

6. **Statements and Questions (sector-specific concerns):**

- Questions were raised about the potential increase in hygiene product prices due to new waste management regulations.
- Statements were sought on strategic enhancements at Kisumu International Airport and the ongoing crisis at Kenyatta National Hospital.

Conclusion:

The legislative sessions in February 2026 were marked by active deliberation on regulatory frameworks and strategic partnerships. Key issues such as budgetary allocations, public safety, and environmental regulations were prioritised, highlighting the government's focus on enhancing Kenya's socio-economic landscape.

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HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

Papers

These are some of the Papers were laid on the Table of the National Assembly for Consideration among others:

- Legal Notice No.166 of 2025 relating to the Military Veterans (General) Regulations, 2025 and the Explanatory Memorandum from the Ministry of Defence.
- Legal Notice No.190 of 2025 relating to the Public Finance Management (Wildlife Conservation Trust Fund) Regulations, 2025 from the National Treasury and Economic Planning.
- Legal Notice No.191 of 2025 relating to the amendment of Legal Notice 15 of 2021 on Income Tax Exemption for the Project on Strengthening Research Capacity of Kenya Medical Research Institute (KEMRI) and the Explanatory Memorandum from the National Treasury.
- Legal Notice No.199 of 2025 relating to the Energy (Biofuels) Regulations, 2025, Regulatory Impact Statement, Public Notices inviting comments on the Regulations and the Explanatory Memorandum from the Ministry of Energy and Petroleum.
- Legal Notice No. 200 of 2025 relating to the Tourism (Tourism Enterprises) Regulations, 2025, Report on Public Participation undertaken during the development of the Regulations, Regulatory Impact Statement and Explanatory Memorandum from the Ministry of Tourism and Wildlife.
- The Agreement between the Government of the Republic of Kenya and the Government of the Federal Democratic Republic of Ethiopia on Defence Co-operation from the Ministry of Defence.
- The Agreement between the Government of the Republic of Kenya and the Government of the Republic of Zimbabwe on Co-operation in Defence and Training from the Ministry of Defence.
- Draft Charter for the Kenya Advanced Institute of Science and Technology from the Ministry of Education.
- The 22nd Edition of the Bi-annual Report on the Status of Alcohol and Drug Abuse Control in Kenya from the Ministry of Interior and National Administration.
- Legal Notice No.8 of 2026 relating to the Climate Change (Non-Market Approaches) Regulations, 2026 from the Ministry of Environment, Climate Change and Forestry.
- The Defence Cooperation Agreement between the Government of the Republic of Kenya and the Government of the Czech Republic, from the Ministry of Defence.
- Report of the Departmental Committee on Transport and Infrastructure on its Consideration of Sessional Paper No.6 of 2024 on the National Aviation Policy.
- The Defence Cooperation Agreement between the Government of the Republic of Kenya and the Government of the People's Republic of China, from the Ministry of Defence.
- Legal Notices, Explanatory Memoranda, Certificates of Compliance, Advisory from the Kenya Law Reform Commission and public participation reports from the Ministry of Roads and Transport—
 - (a) Legal Notice No. 11 of 2026 relating to the Traffic (School Transport) Rules, 2026.
 - (b) Legal Notice No. 12 of 2026 relating to the Traffic Drink Driving Rules, 2026.
 - (c) Legal Notice No. 13 of 2026 relating to the Traffic (Motor Vehicle Inspection) Rules, 2026.
 - (d) Legal Notice No. 14 of 2026 relating to the National Transport and Safety (Operation of Commercial Vehicles) Regulations, 2026.
- Report of the Departmental Committee on Transport and Infrastructure on its consideration of the Public Transport (Motorcycle Regulation) Bill (Senate Bill No. 38 of 2023).
- Legal Notice No. 4 of 2026 relating to the Consolidated (Music and AudioVisual Works) Tariffs, the Report on Public Participation and the certificate of Compliance with the Statutory Instruments Act, 2013 from the Ministry of Youth Affairs, Creative Economy and Sports.

HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

Communication

The House received the following messages from the President of Kenya:

- The nomination of persons for appointment to State offices –
 - a) Canon Dr Ida Betty Odinga, EGH, for appointment as Permanent Representative of the Republic of Kenya to the United Nations Environment Programme (UNEP), and
 - b) Mr Francis Meja for appointment as Chairperson of the Public Service Commission (PSC).
 - c) Mr Kosiom Frank ole Kibelekenya for appointment as Ambassador to Copenhagen, the Kingdom of Denmark.

National Transport and Safety Authority (Amendment) Bill (National Assembly Bill No. 24 of 2024)

- The House received communication on the withdrawal of the National Transport and Safety Authority (Amendment) Bill (National Assembly Bill No.24 of 2024). The Bill seeks, among other things, to amend the National Transport and Safety Authority Act (Cap. 404) to assign the function of overall responsibility for safety of land transport, including transport by road, railway, pipeline, and any other form of land transport, to the National Transport and Safety Authority (NTSA). The withdrawal follows correspondence from the sponsor, Hon. (Eng.) Kiragu, providing that; following extensive consideration of the Bill by the Departmental Committee on Transport and Infrastructure, it became evident that the framework contemplated in the Bill as published does not sufficiently give effect to the desired institutional realignment of the NTSA with regard to transportation safety regulation, thereby necessitating the introduction of a new Bill to address the gaps and provide for the establishment of an entity exclusively mandated to regulate transportation safety.
- The Speaker of the House considered the reasons stated and acceded to the request. As such, the National Transport and Safety Authority (Amendment) Bill (National Assembly Bill No. 24 of 2024), stands withdrawn.

Motions

The House was notified of the following Notices of Motion among others:

- The regulation of TikTok in Kenya.
- The drought situation in Northern Kenya.
- The Report of the Public Petitions Committee on Public Petition No. 76 of 2023 regarding discrimination by the Teachers Service Commission on career progression guidelines for special needs education teachers in Kenya.
- Report of the Departmental Committee on Transport and Infrastructure on its consideration of Sessional Paper No. 6 of 2024 on the National Aviation Policy.
- The Report of the Public Debt and Privatisation Committee on its consideration of the Medium-Term Debt Management Strategy for the financial years 2026/2027 to 2028/2029.
- The Report of the Public Debt and Privatisation Committee on its consideration of the Medium-Term Debt Management Strategy for the Financial Years 2026/2027 to 2028/2029.
- An adjournment motion to discuss the drought situation in Northern Kenya.
- Formulation of avocado waste management and valorisation policy, urging the House to resolve that the National Government formulates an avocado waste management and valorisation policy to provide for—
 - (a) Sustainable avocado waste management and valorisation, including research, training, and technology transfer to farmers and provision of processors on modern waste management and valorisation practices, with the aim of reducing pollution, improving public health, and creating jobs in the avocado-producing regions;
 - (b) promotion of investment and innovation by providing subsidies, incentives, and technical support for waste-to-value initiatives such as biodigesters, biorefineries, and other circular economy solutions; and
 - (c) collaboration mechanisms for the national Government, county governments and private-sector partners in sustainable avocado waste management and valorisation.

HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

The House adopted the following Motions:

- The Calendar of the National Assembly (Regular Sessions) for the Fifth Session 2026.
- Report on the approval hearing of a nominee for appointment as a Director General of the Financial Reporting Centre.
- Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi.
- Extension of the period for consideration of the 2026 Budget Policy Statement by a period of seven days from 25th February 2026.
- Extension of the period for consideration of the 2026 Debt Management Strategy by a period of seven days from 21st February 2026.
- Report of the Committee on Delegated Legislation on its consideration on the Privileges and Immunities (the Global Centre for Adaptation) Order, published as Legal Notice No. 82 of 2025.

Bills

1. These are some of the Bills were read for the First time and ordered to be referred to the relevant Committee

- Sexual Offences (Amendment) Bill (National Assembly Bill No. 50 of 2025).
- The National Infrastructure Fund Bill (National Assembly Bill No. 1 of 2026).

2. The Electronic Equipment Disposal Recycling and Reuse Bill, 2025 came up for Second Reading

3. The following Bills were read a Second Time:

- The Environmental Professionals Institute of Kenya Bill (National Assembly Bill No. 36 of 2024)
- The Fire and Rescue Services Professionals Bill (Senate Bill No. 55 of 2023)

4. These are some of the Bills were read a Second Time and committed to the Committee of the whole House

- The Health (Amendment) Bill (National Assembly Bill No. 56 of 2024).
- The Energy (Amendment) Bill (Senate Bill No. 42 of 2023).
- The National Cohesion and Integration Bill (National Assembly Bill No. 74 of 2023).
- The Sexual Offences (Amendment) Bill (National Assembly Bill No. 78 of 2023).
- The Industrial Training (Amendment) Bill (National Assembly Bill No. 50 of 2024).

Production, distribution, and consumption of illicit alcoholic brews

- The House received a petition regarding the production, distribution and consumption of illicit alcoholic brews in the country. The petitioners pray that the National Assembly, through the Public Petitions Committee, engages the relevant State agencies with a view to:
 - a) Investigating the status of implementation of regulations in place to curb production, distribution and consumption of illegal alcohol;
 - b) Determining the cause of the rampant production, distribution and consumption of illegal alcohol in the country;
 - c) Recommending a multiagency approach to curb the production, distribution and consumption of illegal alcohol; and
 - d) Making any other recommendations it may deem appropriate to address the plight of the Petitioners.

Statements & Questions

These are some of the statements were sought from the various departmental committees, among others:

- The delay in the provision of emergency treatment under the Social Health Authority (SHA).
- The prolonged non-settlement of arrears owed to sugarcane farmers, sugar factory workers, and other service providers by Sony Sugar Company.
- Non-grading of the Kenya Sign Language in the 2025 Kenya Certificate of Secondary Education (KCSE) Examination.
- Implementation and management of the Public Procurement Capacity Building Levy.

HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

Statements & Questions (cont.)

- The potential increase in prices of essential hygiene products following the gazettment of the Sustainable Waste Management (Extended Producer Responsibility) (Amendment) (No. 2) Regulations, 2025.
- Issuance of work permits to foreign nationals.

Papers

These are some of the Papers were laid on the Table of the Senate for Consideration among others:

- Budget Policy Statement for 2026
- The Senate Calendar (Regular Sessions) for the Fifth Session of the Thirteenth Parliament (February to December 2026).
- The Climate Change (Non-Market Approaches) Regulations, Legal Notice No.8 of 2026.
- Report of the Senate Standing Committee on Finance and Budget on the 2026 Budget Policy Statement.
- Report of the office of the Controller of Budget (CoB) on the National Government Budget Implementation Review for the first three months for the financial year 2025/2026.

Motions

These are some of the Notice of Motions were given on the Floor of the House:

- Report of the Mediation Committee on the Coffee Bill (Senate Bills No.10 of 2023).
- The Senate resolved to extend the timeline for the consideration of the Crops (Bixa) Regulations (Legal Notice No.145 of 2025) for a further 21 days pursuant to Section 15(3) of the Statutory Instruments Act to enable the Committee on Delegated Legislation consider objections raised by the public and make its resolution on or before Tuesday, 3rd March, 2026.
- Report of the Standing Committee on Labour and Social Welfare on a petition to the Senate by Ms. Beatrice Likwop concerning people living with invisible disabilities.
- A Motion on mainstreaming framework for clean cooking, urging the Senate to resolve that: -
 - a) Council of Governors develops county-level policies, frameworks and budgets that mainstream clean cooking into devolved energy and health functions;
 - b) National Treasury and Ministry of Energy prioritise clean cooking in financing frameworks, including results-based financing and blended finance models to de-risk private investment;
 - c) County Governments incorporate clean cooking targets in their County Integrated Development Plans (CIDPs) and ensure public institutions such as schools, health facilities and prisons adopt clean cooking solutions; (4) National Treasury and County Governments to fast-track letters of authorisation to unlock carbon finance markets (Article 6.2 and CORSIA) for clean cooking projects;
 - d) County Governments engage the private sector actors and community organisations to expand clean cooking access, create local jobs, and reduce pressure on forest resources.
- **A Motion on the declaration of road accidents as a national disaster, urging the Senate to resolve that:**
 - a) Road traffic accidents in Kenya be declared a national disaster, requiring urgent, coordinated and sustained multi-sectoral intervention across prevention, emergency response, rehabilitation and long-term systemic reform;
 - b) The Ministry of Roads and Transport and the Ministry of Health in conjunction with the National Transport and Safety Authority (NTSA), the National Police Service (NPS) and the Council of Governors (CoG), urgently strengthen the implementation of the National Road Safety Action Plan (NRSAP), (2024–2028), including enhanced enforcement of traffic laws, safer road design, public education, data-driven interventions and improved emergency response capacity;

HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

- **A Motion on the declaration of road accidents as a national disaster, urging the Senate to resolve that:**

- c) The Ministry of Health, in collaboration with the county governments, is to set aside adequate resources to support road safety interventions, emergency medical services, trauma care systems and post-crash rehabilitation services, and
- d) The National Treasury, in collaboration with the Ministry of Roads and Transport, establishes a Road Safety Disaster Response Fund to support road safety interventions, victims and families affected by road accidents.

The Senate adopted the following Motions

- Report of the Standing Committee on Finance and Budget on the 2026 Budget Policy Statement (BPS).
- Report of the Standing Committee on Finance and Budget on the 2026 Medium Term Debt Management Strategy.
- Report of the Mediation Committee on the Coffee Bill (Senate Bills No.10 of 2023).
- The Senate approved its Calendar (Regular Sessions) for the Fifth Session (February to December 2026).

Bills

1. One of the Bills that was read for the first time and ordered to be referred to the relevant Senate Committee:

- a) The Mining (Amendment) Bill (Senate Bills No.22 of 2025)

2. The following Bills came up for second reading:

- a) The Culture Bill (National Assembly Bills No.12 of 2024).
- b) The Agriculture Produce (Minimum Guaranteed Returns) Bill (Senate Bills No.17 of 2025).
- c) The Kenya National Council for Population and Development Bill (National Assembly Bills No.72 of 2023).

3. The Committee of the Whole House considered, among others, these Bills:

- a) The Labour Migration (Amendment) (No.2) Bill (Senate Bills No.42 of 2024).
- b) Cancer Prevention and Control (Amendment) Bill (National Assembly Bills No.45 of 2022).
- c) The Public Procurement and Asset Disposal (Amendment) Bill (National Assembly Bills No.48 of 2024)
- d) The Meteorological Bill (Senate Bills No.45 of 2023).
- e) Tobacco Control (Amendment) Bill (Senate Bills No.35 of 2024).
- f) The County Governments Election Laws (Amendment) Bill (Senate Bills No.2 of 2024).

Petitions

Enactment of a legal framework to provide for citizen-initiated recall of the President and County Governors

- The House received a Petition submitted, through the Clerk, by Mr. Laban Omusundi, concerning the enactment of a legal framework to provide for citizen-initiated recall of the President and county governors. The Petitioner prays that the Senate intervenes by initiating and enacting legislation to provide for a citizen-driven recall mechanism for the President and county governors in circumstances where the relevant oversight and accountability systems are compromised.
- The Petition was committed to the Standing Committee on Justice, Legal Affairs and Human Rights for consideration.

HIGHLIGHTS OF PROCEEDINGS IN THE PARLIAMENT NATIONAL ASSEMBLY

Statements & Questions

Some of the statements and questions that were sought from the various departmental committees and offices, among others:

- A statement was sought from the Standing Committee on Roads, Housing and Transportation regarding:
 - a) strategic enhancement and operational performance of Kisumu International Airport.
 - b) the recent disputes between matatu and boda boda operators in Nairobi City County, which have escalated into violence, confrontations, destruction of property and transport strikes that have paralysed movement across the city.
 - c) the construction of bridges that obstruct water transport navigation and related economic activities.
 - d) the failure by the National Transport and Safety Authority (NTSA) to enforce the road safety management system as provided under the National Transport and Safety Authority Act of 2012 and its subsidiary legislation.
- A statement was sought from the Standing Committee regarding the ongoing crisis at the Kenyatta National Hospital and other health facilities across the country that provide cancer treatment.
- A statement was sought from the Standing Committee on National Security, Defense and Foreign Relations regarding:
 - a) the exploitative and deceptive recruitment of the Kenyan youth to Russia under the guise of civilian employment opportunities.
 - b) governance, regulatory compliance and accountability at the Co-operative Insurance Company (CIC) Group.
- A statement was sought from the Standing Committee on Agriculture, Livestock and Fisheries regarding
 - a) mass death of fish, particularly Dunga Beach in Lake Victoria cages, affecting fishermen's livelihood and the potential threat to food security in the region.
 - b) the allocation and disbursement of the Commodities Fund for the clearance of the coffee cooperative's debts.
- A statement was sought from the Standing Committee on Justice, Legal Affairs and Human Rights (JLAHRC) regarding the implementation status of the World Intellectual Property Organisation Performance and Phonograms Treaty (WPPT), whose ratification was confirmed by a Cabinet dispatch dated Thursday, 12th May, 2022.
- A statement was sought from the Standing Committee on Land, Environment and Natural Resources regarding the rampant and unplanned urban development in the counties.
- A statement was sought from the Standing Committee on National Security, Defence and Foreign Relations regarding
 - a) involvement of police officers in seizure and repossession of property from defaulting debtors and their guarantors.
 - b) the rise in organised criminal gang activities in the country.

Responses to the following Statements were issued by the Cabinet Secretary for the National Treasury and Economic Planning:

- Implementation of poverty reduction and household support programmes.
- Regulation and licensing of digital lending platforms.

UPDATES FROM THE KENYA GAZETTE

Legislative Supplements

1. The Public Finance Management (Wildlife Conservation Trust Fund) Regulations, 2025.
2. The Income Tax Amendment of Legal Notice No 15 of 2021.
3. The Capital Markets Act—The Capital Markets (Licensing Requirements) (General) Regulations, 2025.
4. The Energy (Biofuels) Regulations, 2025 (Amendment) Order, 2025.
5. The Tourism (Tourism Enterprises) Regulations, 2025.
6. The National Police Service Standing.

Bills

The Miscellaneous Fees and Levies (Amendment) Bill, 2025.

General Updates

- The National Government acting through the Prime Cabinet Secretary and Cabinet Secretary for Foreign Affairs and Nairobi City County Government have entered into a co-operation agreement on collaboration for the promotion of social and economic development in the capital city.
- The Cabinet Secretary for Tourism and Wildlife prepared a regulatory impact statement on the impacts and likely impacts of the proposed Wildlife Conservation and Management (Access and Conservation) (Fees) Regulations, 2025, on stakeholders, the public and other persons likely to be affected by the proposed Regulations.
- The Cabinet Secretary for Environment, Climate Change and Forestry has prepared a regulatory impact statement on the impacts and likely impacts of the proposed Forest Conservation and Management (Participation in Sustainable Forest Management) Regulations, 2025, on stakeholders, members of the public and other persons likely to be affected by the proposed Regulations.





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